

SUBJECT:	CONTRACT AWARD FOR GARDEN WASTE COMPOSTING
MEETING:	Individual Cabinet Member Decision
DATE:	14th March 2018
DIVISION/WARDS AFFECTED:	Waste and Street Services

NON-PUBLICATION

1. PURPOSE:

The report seeks approval to award the composting garden waste contract to Abergavenny Green Waste Company.

2. RECOMMENDATIONS:

- 2.1 To award the 3 year contract for composting garden waste to Abergavenny Green Waste Company (AGW).

KEY ISSUES:

Garden waste from the Household Waste Recycling Centres (HWRC) and the kerbside collected food and garden waste is currently treated under contract with Viridor, and forms part of the integrated contract for the management of the HWRCs and Transfer Stations.

The garden waste was originally treated at the Viridor site in Walpole, Somerset and the food and garden waste at Rose Hill Compost Facility in Gloucester. Since 2016 Viridor have been using a local on-farm composting facility based at Maindiff Court Farm and operated by Abergavenny Green Waste Company to compost the HWRC garden waste. This opportunity was created when AGW successfully attained PAS 100 accreditation for their composting facility. Local authorities in Wales can only account for composting as being recycled if the process meets this British Kitemark Standard. By diverting the waste to AGW, Viridor were also supporting the Councils objectives to use local facilities and support local businesses where ever possible to treat waste.

Approximately 7000 tonnes of garden waste and 4000 tonnes of food waste is collected in Monmouthshire. Collecting food and garden waste together provided savings in collections costs. With the increase in Anaerobic Digestion facilities that have come on line over the last few years the treatment costs are now substantially higher than treating separately.

In 2016 the Council officially joined the Heads of Valley Procurement Hub along with Blaenau Gwent, Torfaen and Newport, to procure new treatment contracts for garden waste and food waste. The two streams were tendered separately to provide the most economically

advantageous tender and both processes were successful in securing sustainable treatment options.

Garden waste was split into lots for each Council and for the complete hub. Cowbridge Composting was the only company that came forward for the whole contract and also bid on each individual lot. The bidders for the separate lots also included Viridor for Newport and Rose Hill Composting for MCC.

Blaenau Gwent and Torfaen contracts were awarded to Cowbridge Composting and Newport awarded to Viridor in April 2017. MCC's contract with Viridor does not expire until April 2018.

The procurement exercise was completed in 2017 and the most economically advantageous contract for MCC garden waste was tendered by Abergavenny Green Waste Company. The tender met all the criteria set out in the contract documents and additional benefits included potential for school visits and a weighbridge to allow direct delivery.

Following the successful tender process we have worked closely with AGW to deliver the service with Viridor and this has given us the opportunity to benefit local groups with a supply of the finished compost and develop a good working relationship with the contractor, prior to officially signing the contract.

The procurement exercise was carried out by Blaenau Gwent as the lead authority but the garden waste contract will be awarded and managed directly by Monmouthshire County Council.

3. OPTIONS APPRAISAL

A full options appraisal was carried out on the best procurement methodology in 2015 and this was reported through Strong Communities and Council.

There are limited options for the treatment of garden waste with the main criteria being the facility must be licensed, be accredited to PAS 100 and where possible be as close to the point of the waste arising as possible.

4. EVALUATION CRITERIA

Attached

5. REASONS:

Abergavenny Green Waste Company provided a fully compliant tender return that met all the criteria. Since attaining the PAS 100 Standard for Quality Compost they have provided an outstanding service over the last few years to Viridor.

6. RESOURCE IMPLICATIONS:

The separate treatment of food and garden waste from the kerbside has been the long term strategy as part of the recycling review recommendations. Cost savings in treatment and

transportation of garden waste have been built into the recycling review and help support the change in service delivery that has been agreed by Council in 2017.

Only garden waste that is separately collected can be treated through the PAS 100 facility and the proposal is to separate food and garden waste as early as possible in 2018. This work is ongoing and is being phased to maximise savings in both treatment and collection costs over the next 6 months.

The cost of current combined Food and Green waste treatment is £714k. Separate food and green contracts are anticipated to cost £180k and £250k respectively, based on existing tonnage. This is predicted to introduce a net saving of £280k for a full year effect and this saving is built into the recycling review implementation and existing MTFP budget savings models.

The savings generated from the reduced treatment costs are built into the financial model for the implementation of the recycling review. Over the next few years any additional savings from direct delivery will be built into future MTFPs.

7. WELLBEING OF FUTURE GENERATIONS IMPLICATIONS (INCORPORATING EQUALITIES, SUSTAINABILITY, SAFEGUARDING AND CORPORATE PARENTING):

Attached

8. CONSULTEES:

The decision to join the Heads of Valley Hub was reported to Strong Communities and Council in 2016. The feedback from both was to work with the HoV hub to secure a sustainable treatment option for garden waste and food waste.

9. BACKGROUND PAPERS:

N/A

10. AUTHOR: Carl Touhig

11. CONTACT DETAILS: Carl Touhig, Head of Waste and Street Services

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Evaluation Criteria – Cabinet, Individual Cabinet Member Decisions & Council

Title of Report:	Contract Award for Garden Waste Composting
Date decision was made:	
Report Author:	

What will happen as a result of this decision being approved by Cabinet or Council?

What is the desired outcome of the decision?
What effect will the decision have on the public/officers?

On-going contract management and monitoring.

What benchmarks and/or criteria will you use to determine whether the decision has been successfully implemented?

Think about what you will use to assess whether the decision has had a positive or negative effect:
Has there been an increase/decrease in the number of users
Has the level of service to the customer changed and how will you know
If decision is to restructure departments, has there been any effect on the team (e.g increase in sick leave)

Contract monitoring and management by Waste and Street Services to ensure contract delivers financial, social and environmental benefits.

What is the estimate cost of implementing this decision or, if the decision is designed to save money, what is the proposed saving that the decision will achieve?

Give an overview of the planned costs associated with the project, which should already be included in the report, so that once the evaluation is completed there is a quick overview of whether it was delivered on budget or if the desired level of savings was achieved.

Savings have been built into the Recycling Review implementation and will support a change to services that are more environmentally, financially and socially sustainable.

Any other comments

Well-being and Future Generations Assessment

<p>Name of the Officer Carl Touhig</p> <p>Phone no: 07580 362 121</p> <p>E-mail: carltouhig@monmouthshire.gov.uk</p>	<p>Please give a brief description of the aims of the proposal</p> <p>To agree the Award of Contract to Abergavenny Green Waste Company.</p>
<p>Name of Service</p> <p>Waste & Street Services</p>	<p>Date Future Generations Evaluation December 2019</p>




1. Does your proposal deliver any of the well-being goals below? Please explain the impact (positive and negative) you expect, together with suggestions of how to mitigate negative impacts or better contribute to the goal.



Well Being Goal	How does the proposal contribute to this goal? (positive and negative)	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
<p>A prosperous Wales</p> <p>Efficient use of resources, skilled, educated people, generates wealth, provides jobs</p>	<p>The procurement exercise was a collaborative regional contract for garden waste and met its potential to stimulate market growth in the area creating wealth, jobs and revenue.</p> <p>AGW is a local company that provides work for local people as well as future opportunities to develop their business further</p>	<p>The tender was successful has it met all the criteria in treating the garden waste to the highest standards and crucially delivered a local opportunity to treat waste in line with the proximity principles.</p>
<p>A resilient Wales</p> <p>Maintain and enhance biodiversity and ecosystems that support resilience and</p>	<p>Composting of garden waste has a positive contribution to climate change with the return of nutrients to soil.</p>	<p>Ensure all material is treated to the highest standards to minimise any negative impacts and to ensure end markets for the waste identified as part of the tender process are delivered.</p>

Well Being Goal	How does the proposal contribute to this goal? (positive and negative)	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
can adapt to change (e.g. climate change)		
A healthier Wales People's physical and mental wellbeing is maximized and health impacts are understood	Composting material in a safe and well managed facility reduces any negative impacts on health.	Reduction in use of highly processed inorganic fertilizers and replace these with a high quality soil improver that meets the Organic Farms criteria.
A Wales of cohesive communities Communities are attractive, viable, safe and well connected	Collection and treatment of garden waste at the kerbside and through the HWRCs have a positive impact by reducing flytipping of garden waste.	Continuing to advise residents and businesses on their legislative duties and their responsibilities towards their communities in dealing with waste and recycling.
A globally responsible Wales Taking account of impact on global well-being when considering local social, economic and environmental wellbeing	Cleaner, greener, safer environments not only benefit local people directly but can benefit local people through inward investment, increased tourism and green infrastructure.	
A Wales of vibrant culture and thriving Welsh language Culture, heritage and Welsh language are promoted and protected. People are encouraged to do sport, art and recreation	neutral	neutral
A more equal Wales	neutral	neutral

Well Being Goal	How does the proposal contribute to this goal? (positive and negative)	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
People can fulfil their potential no matter what their background or circumstances		

2. How has your proposal embedded and prioritised the sustainable governance principles in its development?

Sustainable Development Principle	How does your proposal demonstrate you have met this principle?	What has been done to better to meet this principle?
 <p>Balancing short term need with long term and planning for the future</p>	<p>This original tender looked to build capacity for the future in treating garden waste in South East Wales in the short term and hopefully stimulate the market to set up facilities in the area creating long term market stability and green growth investment opportunities.</p>	<p>The tender process provided a variety of different tendering opportunities for individual and single lots.</p> <p>The success of AGW in securing MCC contract shows that small local businesses can develop to provide services for MCC and other local operators.</p>
 <p>Working together with other partners to deliver objectives</p>	<p>The regional contract was based on collaborative working to deliver wider opportunities for green growth investment into SE Wales region.</p>	
 <p>Involving those with an interest and seeking their views</p>	<p>Tender was advertised through E-tender Wales.</p>	<p>Working collaboratively with neighbouring authorities and soft market testing was completed.</p> <p>This enabled local companies to understand our needs and develop their business model to meet those needs</p>

Sustainable Development Principle	How does your proposal demonstrate you have met this principle?	What has been done to better to meet this principle?
 <p>Prevention</p> <p>Putting resources into preventing problems occurring or getting worse</p>	neutral	neutral
 <p>Integration</p> <p>Positively impacting on people, economy and environment and trying to benefit all three</p>	Garden waste composting has a positive environmental benefit, there is also the opportunity for local providers to develop existing facilities and create green infrastructure jobs.	AGW is a local company that is developing its business to deliver services for local authorities, grounds maintenance contractors that meet the highest standards of treatment and provide a high quality end product.

3. Are your proposals going to affect any people or groups of people with protected characteristics? Please explain the impact, the evidence you have used and any action you are taking below.

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Age	The proposal does not have an impact on protected characteristics of individuals.		
Disability			
Gender reassignment			
Marriage or civil partnership			
Race			
Religion or Belief			
Sex			
Sexual Orientation			
Welsh Language			

4. Council has agreed the need to consider the impact its decisions has on important responsibilities of Corporate Parenting and safeguarding. Are your proposals going to affect either of these responsibilities? For more information please see the guidance note <http://hub/corporatedocs/Democratic%20Services/Equality%20impact%20assessment%20and%20safeguarding.docx> and for more on Monmouthshire's Corporate Parenting Strategy see <http://hub/corporatedocs/SitePages/Corporate%20Parenting%20Strategy.aspx>

	Describe any positive impacts your proposal has on safeguarding and corporate parenting	Describe any negative impacts your proposal has on safeguarding and corporate parenting	What will you do/ have you done to mitigate any negative impacts or better contribute to positive impacts?
Safeguarding	Like 4 above, the proposals do not affect individuals and thereby do not affect or impact on the Council's corporate parenting and safeguarding duties.		
Corporate Parenting			

5. What evidence and data has informed the development of your proposal?

Monmouthshire County Council collects approximately 7000 tonnes of garden waste through the kerbside and HWRCs. This waste will need to be treated at the end of the existing contract with Viridor from April 2018. Working with partners and maximising the tonnage offered to the market stimulated development in existing facilities locally, helping create jobs and reducing the carbon footprint associated with transporting waste.

AGW tender return gave the team great confidence in their ability to deliver a cost effective solution that meets the needs of MCC and the wider community.

6. SUMMARY: As a result of completing this form, what are the main positive and negative impacts of your proposal, how have they informed/changed the development of the proposal so far and what will you be doing in future?

In completing the form it has enabled a better understanding of the wider benefits the contract could bring in terms of green growth opportunities for local reprocessors.

7. Actions. As a result of completing this form are there any further actions you will be undertaking? Please detail them below, if applicable.

What are you going to do	When are you going to do it?	Who is responsible	Progress
Draft Report	June 2016	Waste team	Completed
Cabinet Approval	July 2016	Waste team	Ongoing
Sign MOU	August 2016	Head of Waste	completed
Award Contract	March 2018	Head of Waste	

8. Monitoring: The impacts of this proposal will need to be monitored and reviewed. Please specify the date at which you will evaluate the impact, and where you will report the results of the review.

The impacts of this proposal will be evaluated on:	December 2019
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